The Latest COVID-19 Guidance for Employers: Vaccine Mandates and Accommodations











Our COVID-19 Resource Center Recent Articles of Interest

- A Roadmap for the New Normal in the Workplace Under COVID-19 (February 1, 2022)
- Considerations for Employers Contemplating a Voluntary or Mandatory COVID-19 Vaccine Policy, (Updated February 1, 2022)
- Quick-Reference Sheet for Employers Current COVID-Specific State and Federal Agency Resources (February 2, 2022)
- Unionized Private and Public Employers May Have Bargaining Obligations to Meet Before Implementing the ETS and Other Vaccine Mandates, (December 19, 2021)

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Agenda

- Where We Are Today
- Litigation and Mandate Update
- Disability and Religious Accommodations Update
- Labor Relations Update
- Hot Topics & FAQs: The Pandemic Workplace
- Interactive Q&A



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Webinar Logistics and Q&A

- Zoom's Q&A feature is open, please send in questions
- SHRM and HRCI credits approved
- Complete the short survey to provide bar information for pending CLE credits (WA, OR, CA)



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Introduction: Where We Are Today



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Current State OSH Guidance re. COVID-19



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- Oregon OSH Resources:
 - Oregon OSHA has adopted a temporary rule addressing COVID-19 Workplace Risks which includes specific safety precautions and training requirements.
 - The Oregon Health Authority has also published guidance regarding vaccine mandate administration, masking and quarantine/isolation.

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Counterbalance: Discrimination and Privacy Protections

- The Americans with Disabilities Act (ADA) and Title VII, and state equivalents, offer assurances of nondiscrimination that employers must comply with and may also require accommodation of various COVID-19 related policies including vaccine mandates and masking, particularly where they conflict with an employee's religious belief or disability.
- In addition, the ADA and state equivalents govern the employer's ability to obtain medical information from employees, and requires special recordkeeping practices as well.

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Employee Privacy Protections General protections around medical information of employees continue to apply, but additional guidance has provided better clarity around some COVID-19-specific issues: The EEOC has offered a helpful Q&A, including when and what kind of COVID-19 testing is allowed, which it has updated frequently during the ongoing pandemic: What You Should Know About COVID-19 and the ADA, the Rehabilitation Act, and Other EEO Laws. It also supplemented prior guidance on pandemic preparedness issues to address COVID-19: Pandemic Preparedness in the Workplace and the Americans with Disabilities Act.

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Litigation and Mandate Update



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Litigation Update: OSHA's Emergency Temporary Standard (ETS) Vaccine-or-Test Mandate

- **Background:** In response to President Biden's "Path Out of the Pandemic: COVID-19 Action Plan," OSHA issued the ETS on November 4, 2021. The ETS would have required workers to be vaccinated against COVID-19 or to wear masks and be tested weekly (although employers were not required to pay for the testing) and covered employers to develop and implement either a vaccination policy or a vaccine or test policy, as well as masking and additional safety measures.
- **Current Status:** OSHA has withdrawn the ETS and is moving forward with permanent rulemaking.
- **Upcoming Developments**: OSHA will go through the permanent rulemaking process with notice and comment.
- Key Takeaway: Covered employers do not need to comply with ETS at this time. Employers should be mindful of state-specific OSHA regulations.

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Litigation Update: Centers for Medicare & Medicaid Services (CMS) Vaccine Mandate

- **Background:** On November 5, 2021, CMS published an interim final rule that establishes requirements regarding COVID-19 vaccine immunization of staff among Medicare- and Medicaid-certified providers and suppliers.
- **Current Status:** The Supreme Court upheld the mandate; the mandate is now in effect in *all* states. This means under the recent CMS guidance, covered facilities not already subject to any of the applicable state mandates be required to ensure that they have developed policies and procedures to implement the vaccine mandate **by January 27**, **2022**, and teams be vaccinated (or approved for an exemption) no later than **February 28, 2022**.
- Upcoming Developments: Covered providers and suppliers can expect a new influx of exemption requests before the deadline.
- **Key Takeaway:** Covered providers and suppliers should review the EEOC Updated COVID-19 Technical Assistance on requests from employees who seek exceptions to a vaccine requirement and seek legal guidance if they have any questions.

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Litigation Update: The Federal Contractor Vaccine Mandate

- **Background:** On September 9, 2021, President Biden announced "Path Out of the Pandemic: COVID-19 Action Plan" and issued Executive Order 14043 requiring vaccination for Federal Employees, among other safety measures against COVID-19.
- **Current Status:** Nationwide injunction in place on January 21, 2022. The U.S. Court of Appeals for the Eighth Circuit has joined three other federal appellate courts (the Fifth, Sixth, and Eleventh Circuits) to consider a challenge to the Federal Contractor vaccine mandate.
- **Upcoming Developments**: Litigation will go forward, including briefing and argument.
- **Key Takeaway:** Covered federal contractors do not need to comply with the rule at this time, BUT employers should be mindful of state-specific OSHA regulations and be on the lookout for any litigation updates.

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State Update: Oregon

- **Background:** Since May 4, 2021, Oregon OSHA has adopted a Public Health Emergency Rule on COVID-19 (OAR 437-001-0744: Rule Addressing COVID-19 Workplace Risks). That rule has seen several amendments given fluctuating COVID-19 rates in the state.
- **Current Status:** The Oregon OSHA Public Health Emergency Rules remains in effect as is. After the Supreme Court's January 13, 2022, ruling, Oregon OSHA stated that "Oregon OSHA will not move forward with adopting the same or similar standard in Oregon. . . Oregon OSHA maintains a COVID-19 rule that requires employers to implement protections for workers. Those protections include infection control planning, exposure risk assessments, sanitation, and notification. Those measures also require employers to follow the Oregon Health Authority's requirement to use facial coverings indoors."
- Key Takeaway: Oregon employers must continue to comply with Oregon OSHA's Public Health Emergency Rules, including masking requirements for indoor spaces.

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State Update: California

- **Background:** The California OSHA first adopted its emergency temporary standards on COVID-19 infection prevention (Cal/OSHA ETS), effective November 30, 2020. Since its initial adoption, the Cal/OSHA ETS have been readopted twice and revised.
- **Current Status:** The revised Cal/OSHA ETS is in effect until April 14, 2022.
- Upcoming Developments: On December 16, 2021, Governor Newsom issued an Executive Order permitting the revised Cal/OSHA ETS to be extended through the end of 2022. It is possible that the Cal/OSHA Standards Board will rely on this Executive Order and attempt to extend the revised ETS rather than issue a permanent rule.



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• Key Takeaway: California employers should continue to carefully monitor the California Department of Public Health "guidance" that is adopted into the ETS by function of the prior Governor Newsom's Executive Order.

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Litigation Trends

- Employers should expect to see different COVID-19 lawsuits being filed and ruled on this year, including challenges to federal and state COVID-19 related mandates.
- So far, we have seen a pattern of individual plaintiff claims:
 - A wrongful death lawsuit against a private employer when the employee contracted COVID-19 at work and her spouse died. (California)
 - A disability discrimination lawsuit against a private employer under the Americans with Disabilities Act (ADA) by an employee who claims she was fired because she tested positive for COVID-19. (Pennsylvania)
 - A disability discrimination lawsuit by the EEOC for alleged harassment suffered by an employee who requested accommodation for her disability and was allegedly terminated for requesting it. (Texas)

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- The states with the most filings are:
 - 1. California (1,467)
 - 2. New Jersey (427)
 - 3. New York (353)
 - 4. Florida (332)
 - 5. Ohio (250)
 - 6. Pennsylvania (230)
 - 7. Texas (201)



- Oregon and Washington have seen more than 60 cases, 74 and 61 respectively.
- Alaska is near the bottom of the list with less than 5 cases.

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What Does It Mean to Be a "Qualified" Employee Under the ADA?

- An employee must have the "requisite skill, experience, education, and other job-related requirements" of the position and be able to perform the "essential functions" of the position—with or without reasonable accommodations.
- Employees experiencing disabilities are entitled to reasonable accommodations, if needed, to perform their essential job functions.
- If an individual is unable to perform an essential job function—even with a reasonable accommodation—by definition the person is not "qualified" for the position.





What Types of Undue Hardship Considerations May Be Relevant to Determine if a Requested Accommodation Poses Significant Difficulty or Expense During the COVID-19 Pandemic?

- The decision to reject an accommodation request under the ADA based on undue hardship must be based on "an individualized assessment of current circumstances that show that a specific reasonable accommodation would cause significant difficulty or expense"
- Employers should consider the following factors:
 - The nature and cost of the accommodation needed
 - · The facility's overall financial resources and number of employees
 - The employer's overall financial resources, size, employee headcount, and type and location of facilities (if the facility that is evaluating the request is part of a larger entity).
 - The employer's type of operations, including the geographic separateness and the administrative or fiscal relationship of the facility involved in making the accommodation
 - The impact of the accommodation on the facility's operations
- If a particular accommodation poses an undue hardship, employers and employees should work together to determine if there may be an alternative that could be provided that does not pose such problems

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Religious Accommodations



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May Employees Be Exempted from a COVID-19 Vaccination Requirement Because of Their Sincerely Held Religious Beliefs?

- **Yes.** An employee may be entitled to a reasonable accommodation when the vaccination conflicts with their religious beliefs.
- Key Points:
 - It is the employee's burden to request an accommodation for their religious belief, observance, or practice.
 - The employer should <u>assume</u> the request is based on a "sincerely held religious belief," absent an "objective basis" for questioning the sincerity of the belief.
 - If there is an objective basis, the employer may make a limited factual inquiry and request supporting information.
 - The employer may ask the employee how the vaccination requirement conflicts with their religious belief.
 - The employer need not provide an accommodation that creates an undue hardship.

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- A theistic or non-theistic belief system that addresses fundamental questions of existence and morality.
- Personal preferences and political, social, and cultural philosophies do not qualify as religious beliefs.
- A religion need not be traditional, old, logical, or formally organized.
- The individual believer's belief, observance, and practice need not be officially recognized by any particular organized religion.
- Note: An individual believer's belief may differ from their organized religion's position.

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When Must a Religious Belief, Observance, or Practice Be Accommodated?

- A religious accommodation is a modification to the work or the work environment which allows the employee to comply with their religious beliefs.
- Reasonable accommodation should be granted for terms and conditions of employment that conflict with an employee's religious beliefs, observances, or practices unless the accommodation creates an "undue hardship."

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When Does an Accommodation Pose an "Undue Hardship"?

- This is a different standard than the ADA's under hardship standard.
- Under Title VII, an accommodation would pose an undue hardship if it would cause more than *de minimis* cost on the operation of the employer's business or operations.
- The following factors are relevant:
 - the type of workplace
 - the nature of the employee's duties
 - the identifiable cost of the accommodation in relation to the size and operating costs of the employer
 - the number of employees who will in fact need a particular accommodation
 - increased risk of harm to the employee or others
 - increased security risk
 - increased burden on other employees
 - conflict with union seniority rules
- The employer will need to demonstrate how much cost, burden, or disruption a proposed accommodation would involve.

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Examples of Requests for Accommodation of a "Religious" Belief or Practice

- A Catholic employee requests a schedule change so they can attend church services on Good Friday.
- A Muslim employee requests an exception to the dress and grooming code allowing her to wear her headscarf.
- An adherent to Native American spiritual beliefs seeks unpaid leave to attend a ritual ceremony.
- An employee who identifies as Christian but is not affiliated with a particular denomination requests accommodation of their religious belief that working on the Sabbath is prohibited.
- An employee claims that some being/entity (e.g., The Creator) who created everyone and everything perfectly and provided people with everything they need to heal and live fully, so altering this system has consequences and can change someone's soul.
- An employee claims that the Bible teaches them that their body is a temple of God and is a living temple or that it is their duty/obligation to shield their body from foreign substances.

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Does an Employer Have to Provide an Accommodation That Would Violate a Seniority System or Collective Bargaining Agreement?

 No. A proposed religious accommodation poses an undue hardship if it would deprive another employee of a job preference or other benefit guaranteed by a bona fide seniority system or collective bargaining agreement.



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What if Co-workers Complain about an Employee Being Granted an Accommodation?

- Religious accommodations that infringe on a co-workers' ability to perform their duties, infringe on a co-worker's rights, or subject coworkers to a hostile work environment will generally constitute undue hardship.
- General disgruntlement, resentment, or jealousy of co-workers is not an undue hardship.
- Coworker harassment or retaliation is prohibited.



- Making an exception to dress and grooming rules
- Use of the work facility for a religious observance
- Accommodations relating to payment of union dues or agency fees
- Accommodating prayer, proselytizing, and others forms of religious expression
- REMEMBER: If accommodations are not possible, the employer may consider providing a leave of absence

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Labor Relations Update



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Mandates from State and Local Governments

- Before the ETS was stayed and eventually withdrawn by OSHA, the Office of the National Labor Relations Board (NLRB) General Counsel (GC) issued guidance on employers' bargaining obligations regarding certain aspects of the ETS.
- While OSHA has withdrawn the rule, state and local governments still have the power to impose vaccine and/or testing mandates.
- Even though such mandates are not coming from the federal government, the NLRB's guidance on bargaining will likely still apply to mandates from state and local governments.

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Bargaining Obligations for Private Employers

- The GC's memorandum takes the position that:
 - Employers would be obligated to **bargain over the** *decision* of whether to impose a vaccine mandate or the alternative of testing-and-masking
 - An employer is also obligated to bargain over the *effects* of any decision to implement policies to comply with the ETS



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Negotiable Effects of Implementing a Mandate

- Examples of effects on mandatory subjects of bargaining may include:
 - Paid time to get vaccinated
 - Employer provided PPE and testing
 - Pay for time to get tested
 - · Leave to get vaccinated or to recover from vaccine related side effects
 - Scheduling impacts of testing requirements
 - Discipline for failure to follow policy on vaccines, masks, testing

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Bargaining Obligations for Private Employers

- The GC's memorandum did recognize that an employer would be relieved of its duty to bargain where a specific change in terms and conditions of employment is mandated.
- While the GC's position is not final on this subject, we expect the NLRB to adopt the GC's conclusions in unfair labor practice cases alleging a refusal to bargain over mandatory subjects related to vaccine-or-test mandates from state and local government.

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Takeaways for Private Employers with Unions

- The GC's memorandum makes it clear that unionized employers subject to a vaccine mandate:
 - have both decisional and effects bargaining obligations
 - have an obligation to bargain with the union if they have discretion in how to implement a vaccine mandate
 - are required to bargain with the union over the effects of policies implementing a vaccine mandate requirements



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Public Employer Bargaining Obligations – Oregon

- In the public sector, there is limited definitive authority addressing bargaining obligations for vaccine mandates.
- In Oregon, the Employment Relations Board (ERB) recently held that the Oregon State Police (OSP) was not obligated to bargain over the decision to mandate vaccines as required by an administrative rule from the Oregon Health Authority (OHA) that applied to police and health care workers.
- The ERB offered no guidance as to effects bargaining, concluding that the union had effectively waived such bargaining before the implementation date for the vaccine mandate.
- See Oregon St. Police Officers Assn. v. Oregon St. Police, UP-038-21 (2001).

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Public Employer Bargaining Obligations – Washington

- There has been no ruling yet from the Washington Public Employment Relations Commission (PERC) on bargaining over the decision or the effects of vaccine mandates.
- However, in a recent case PERC ruled that an employer's decision to implement a change required by statute is an illegal, non-mandatory subject of bargaining, even if it involves a mandatory subject.
- See Kitsap County, Decision 13306 (PECB, 2021).

Public Employer Bargaining Obligations – California

- In a recent case involving the University of California System, the Public Employment Relations Board (PERB) ruled that the state university system was not required to bargain over its decision to mandate COVID-19 vaccines.
- The ruling stated that such mandates were beyond the "scope of representation" as defined by the governing statute.
- PERB was nonetheless clear that there is a duty to bargain over the effects of the decision.
- See Regents of the University of California (2021) PERB Decision No. 2783-H.

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Taking a "Wait and See" Approach

- In both the private and public sector, the best approach is likely to wait until the a state or local mandate is issued to commence bargaining.
- Until then, the scope of employers' duty to bargain may be uncertain.



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Hot Topics & FAQs The Pandemic Workplace



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COVID-19 Protections via ADA

Even if an employee's COVID-19 illness, or ongoing long haul symptoms, would potentially trigger ADA protections, that doesn't mean that an employer has automatically violated the ADĂ by taking an adverse action.

For example:

- If the employee is not/no longer qualified or the job; or
- The employer can show the employee posed a "direct threat."
- If there is a legitimate nondiscriminatory reason for the action.

A note of caution from the EEOC: "Of course, an employer risks violating the ADA if it relies on myths, fears, or stereotypes about a condition to disallow the employee's return to work once the employee is no longer infectious and, therefore, medically able to return without posing a direct threat to others."

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FAQ: Screening

- What about screening?
- Do we still have to do that?
- Any tips on best practices?



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YES! Screening not only important but required.

- Make sure that employees know not to come to work if sick.
- Have clear procedures for isolating/excluding potentially ill employees and connecting to local resources for testing/medical care.
- Create/maintain a form/list of questions to use to identify work-related exposure and discern potential notification obligations.
- Designate a qualified representative responsible for oversight of COVID-19 preparedness policy/protocols.

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HOT TOPIC: Mask Confusion



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- Mask confusion what is happening?
- Do we have to require them? What kind?
- An employee is telling me they won't wear a mask, do I have to make them? Do I have to accommodate?



State Mask Rules as of Today

- Alaska: DHSS "strongly encourages the wearing of masks in public," but the state has not required it.
 - Anchorage, Alaska's largest city, lifted a municipal indoor mask mandate Dec. 8; a similar order remains in place in Juneau, the state capital.



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FAQ: Quarantine and Isolation

CDC Guidance: Can Anyone Skip Quarantine? Yes!

- If they are up-to-date on COVID-19 vaccines
- If they had confirmed COVID-19 within the last 90 days (+ test)



But...

- They must still wear a well-fitting mask around others for 10 days from the date of exposure and get tested at least 5 days after exposure
- If positive test, then isolate

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FAQ: Quarantine and Isolation

- State-Specific Guidelines?
 - Oregon, Washington, and Alaska's guidance is consistent with the CDC guidelines, though Washington recommends quarantining for 10-14 days where possible
 - Washington and Alaska also have specific guidance for those in the commercial seafood industry

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FAQ: Employee Leave and Absence

Real Life Scenario:

Ned Ryerson calls in sick. Is he entitled to pay and/or job protection?



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FAQ: Visitors and Guests

- Are we allowed to ask visitors/guests about vaccinated status?
- Are we required to allow exceptions?



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Questions?



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Thank You!

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